



Havering
LONDON BOROUGH

19/69+
EXEMPT FROM CALL IN
appendix

Notice of KEY Executive Decision

Subject Heading:	LIP Annual Spending Submission 2020/21
Cabinet Member:	Councillor Osman Dervish – Cabinet Member for Environment
SLT Lead:	Sue Harper – Interim Director of Neighbourhoods
Report Author and contact details:	Daniel Douglas -Transport Planning Team Leader Spatial Planning Group 01708 433220 daniel.douglas@haverling.gov.uk
Policy context:	Draft London Plan (2018) Mayor's Transport Strategy (2018) The Havering Plan (2019 - 2020) Havering Local Plan (2019) Local Implementation Plan (LIP3) Submission to Transport for London Cabinet Report – 13th November 2018 Havering's Local Implementation Plan (LIP3)
Financial summary:	Approval sought for the content of the 2020/21 LIP Annual Spending Submission to be submitted to Transport for London (TfL). The proposed submission accords with the financial context set out in the 13 th November 2018 Cabinet report and the indicative financial allocation set out in the LIP Guidance 2020/21.
Reason decision is Key:	Expenditure or saving (including anticipated income) of £500,000 or more Significant effect on two or more

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	Wards
Date notice given of intended decision:	October 2019
Relevant OSC:	Environment
Is it an urgent decision?	No
Is this decision exempt from being called-in?	NO YES

✓
AGREED IN
AN EMAIL BY
CUL WISE ON
30 OCTOBER. REASON
FOR EXEMPTION IS
FINANCIAL IMPACT ON
COUNCIL IF 31 OCTOBER
DEADLINE FOR SUBMISSION
ISN'T MET.

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The subject matter of this report deals with the following Council Objectives

Communities making Havering	[x]
Places making Havering	[x]
Opportunities making Havering	[x]
Connections making Havering	[x]

Place an X in the [] as appropriate

Part A – Report seeking decision

DETAIL OF THE DECISION REQUESTED AND RECOMMENDED ACTION

1. That the content of the recommended Local Implementation Plan (LIP) Annual Spending Submission 2020/21 (as set out in Appendix A) be approved and submitted to Transport for London (TfL).

AUTHORITY UNDER WHICH DECISION IS MADE

Local Implementation Plan Submission to Transport for London 13th November 2018

STATEMENT OF THE REASONS FOR THE DECISION

Background

1. A Local Implementation Plan (LIP) is a statutory document prepared under Section 145 of the Greater London Authority (GLA) Act 1999. Its purpose is to set out to Transport for London (TfL) how the London Borough of Havering (“Council”) intends to deliver the Mayor of London’s Transport Strategy (MTS) at a local level.
2. A LIP is required if the Council is to receive annual financial funding from TfL. The Mayor of London intends that this financial support will allow the borough to implement schemes to improve the transport network in line with Mayoral requirements and with regard to local circumstances, priorities and resources.
3. A key part of the LIP is the Three Year Delivery Plan which sets out how the Council intends to spend indicative allocations received from the Mayor. The Three Year Delivery Plan set out broad packages of schemes that would be delivered over specific time periods. The Council’s LIP was approved by the Deputy Mayor for Transport in June 2019.

Annual Spending Submissions

4. Every year, the Council must make a LIP Annual Spending Submission (ASS) to TfL to secure funding for transportation initiatives and programmes that will be delivered across the Borough in the following financial year. This report deals with the Council’s 2020/21 LIP submission and contains the list of projects that the Council will fund from its LIP allocation during the course of that year.

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5. Following advice from TfL earlier this year, Havering's 2020/21 LIP expected allocations are, indicatively as follows:
- £1.918m under the Corridors, Neighbourhoods and Supporting Measures programme*
 - £0.100m under Local Transport Funding (LTF)

*Please note that at this stage there has been no confirmation from TfL that this sum will be what the Council will receive. The nature of the programme categories can be found in Appendix A of this report.

6. As in previous years, TfL has advised London Boroughs to develop their 2020/21 submissions based on its LIP Funding Guidance advice. The Council's LIP Annual Spending Submission for 2020/21 should therefore have regard to:
- a. Supporting the Mayor's Healthy Streets Initiative and the important Vision Zero road safety initiative
 - b. Encourage measures that affect significant modal shift from the private car to walking, cycling and public transport in line with the overarching objective of the MTS.
 - c. Reflect the Mayor's three core priorities of Healthy Streets and Healthy People, A Good Public Transport Experience, and New Homes and Jobs as set out in the Mayor's Transport Strategy.
 - d. Work towards delivering LIP targets as set out in borough Local Implementation Plans (LIP3)
 - e. Reflect the Council's own priorities and strategies and objectives as set out in our Local Implementation Plan (LIP), and other strategies such as the new Havering Plan and Corporate Vision for the borough and the Council's Local Plan.
 - f. Boroughs are expected to demonstrate through their bids their commitment to key themes / topics such as cycling, bus reliability and air quality in order to access complementary Mayoral funding pots.
7. Within the constraints of TfLs' requirements the Council's LIP submissions are shaped each year, as far as practicable, to assist significantly in the delivery of the Council's priority areas and other Council strategies.
8. The programme of schemes delivered by the Council using LIP funding can play a significant role in achieving the Council's Corporate Vision which focuses on four key themes, Communities, Places, Opportunities, Connections as well as many other individual programmes and projects that will help secure the Council's priorities across Havering.

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Content of LIP Annual Spending Submission 2020/21

9. The recommended LIP Annual Spending Submission for 2020/21 provides a detailed and costed programme of schemes and initiatives for the second year of the Three Year Delivery Plan referred to in paragraph 3. The proposed content of the 2020/21 Annual Spending Submission is broadly consistent with the approved content in the Delivery Plan and can be found in Appendix A of this report.
10. Importantly, TfL guidance allows London Boroughs the opportunity to make changes to their Delivery Plan through the Annual Spending Submission process. This has resulted in further funding being allocated to support *Vision Zero* through the creation of a “reactionary” budget to be used for in year issues raised by local residents and a borough wide KSI review. A proposal to ban traffic turning left into Heath Drive from the A12 to prevent rat-running has been included, as well as further funding allocated to looking at improving the eastern side of the Romford Ring Road.
11. As mentioned above, this submission has been devised to meet the Council's local priorities as well as Mayoral requirements. It seeks to reflect the aspirations of the Council's 'Vision' and Local Plan. Similarly, it seeks to complement, and help deliver existing, and future, regeneration initiatives, particularly supporting the emerging Housing Zones of Romford and Rainham and Beam Park.
12. In addition to this, the Council is expecting to receive additional funding under the Major Schemes and 'Liveable Neighbourhoods' programme areas to carry out further work developing the Beam Parkway and Romford Liveable Neighbourhoods projects. At a time of continuing constrained resources, these Mayoral funding 'streams' remain very important to the delivery of wider Council priorities and programmes and will help deliver 'step-change' outcomes in the borough which will benefit residents and businesses. These programmes fall outside of the LIP ASS submission.

Other funding opportunities

13. Officers continue to work closely with TfL to ensure that when in year funding opportunities become available, that they are maximised. The funding that the Council has secured through the Crossrail Complementary Measures (CCM) programme which has secured improvements at Gidea Park and Harold Wood Stations is an example of this. The Council has also benefited from the Mayor's Air Quality Fund in recent years. TfL expects boroughs to prioritise these activities within the 2020/21 annual spending submissions, in order to access this complimentary funding. This is reflected within the 2020/21 submission.

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14. Officers will continue to examine TfL's Guidance to ensure that future transportation and urban realm projects covering these and other regeneration areas in the borough are channelled through the mechanisms most likely to optimise the total overall TfL funding made available to the Council to deliver them.

Next steps

15. Following formal sign off of the 2020/21 LIP Annual Spending Submission by the Lead Member for Environment, it will be submitted to TfL. TfL will assess the Submission to ensure it conforms to the Mayoral requirements before confirming the Council's 2020/21 LIP Programme.
16. As in previous years, Members will be advised of the approval of the Submission when it is confirmed (expected to be early in 2020).

OTHER OPTIONS CONSIDERED AND REJECTED

17. The annual LIP Funding Submission is required in order for the Council to secure funding from TfL for a range of transportation-related initiatives in the Borough. Without such a submission, the Council will not receive adequate funding for implementation of its highway, transportation and environmental policies and programmes, this will be to the detriment of Havering's residents and businesses as well as visitors to the borough.
18. There are no alternative funding sources or mechanisms for securing funding for these programmes in Havering in 2020/21.

PRE-DECISION CONSULTATION

19. The "Core" content of the 2020/21 LIP Annual Spending Submission was the subject of a Cabinet Report on 13th November 2018 as part of the wider Local Implementation Plan (LIP3). Consultation with the Leader and Cabinet Member for Environment has been undertaken as part of finalising the recommended submission content.

NAME AND JOB TITLE OF STAFF MEMBER ADVISING THE DECISION-MAKER

Name: Daniel Douglas

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Designation: Team Leader Transport Planning

Signature: _____

Date: _____

Part B - Assessment of implications and risks

LEGAL IMPLICATIONS AND RISKS

20. Under section 145 The Greater London Authority Act 1999 requires all London Borough Councils develop a Local Implementation Plan (LIP) setting out how they intend to implement the Mayor of London's Transport Strategy.
21. Councils make spending submissions to Transport for London for funding towards proposed transportation projects and initiatives.
22. Whilst there remains some uncertainty as to the level of funding the Council will ultimately receive from Transport for London the advice is that for guidance the submissions should be based on the indicative allocations as set out in TfL's 2020/21 LIP Guidance notes.
23. There are no specific legal implications or risks arising directly from this submission. Although further legal resources in the form of drafting contractual documentation and advice will need to be committed to bring into effect the measures for which funding is sought.

FINANCIAL IMPLICATIONS AND RISKS

24. The estimated funding that the Council will obtain from TfL through the LIP Submission for 2020/21 will be the main source of capital funding for transportation projects and initiatives in the Borough.
25. Every opportunity will continue to be taken to secure funding from other sources and programme areas, including developer contributions, to supplement this in line with TfL's requirement that boroughs should reduce their dependency on TfL funding.
26. As before, the need to minimise as far as practicable ongoing maintenance costs will be taken into account in all schemes that are awarded funding. New schemes have the potential to reduce or increase maintenance requirements, but this net effect will need to be contained within existing budgets.
27. The Council Capital Programme has in recent years included funding to support capital investment in highway maintenance and improvement schemes. As far as possible within the constraints of the TfL LIP guidance and funding allocations, every opportunity will be taken to make use of the LIP funding in a way which safeguards the Council's own scarce capital resources.
28. The 2020/21 proposed allocation is based on the LIP funding guidance as per

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advice from TfL. At this stage however it is indicative only and there is a risk that Council may not receive all of the expected funding.

29. The Councils LIP bid submission for 2020/21 which is shown in more detail in Appendix A as follows:

- £1.918m under Corridors, Neighbourhoods and Supporting measures
- £0.100m – Local Transport Funding

30. The amounts under the Corridors, Neighbourhoods and Supporting Measures and Local Transport Funding reflect the indicative allocations TfL announced earlier this year in the 2020/21 LIP Annual Spending Submission Guidance.

31. Funding will only be confirmed in early 2020.

HUMAN RESOURCES IMPLICATIONS AND RISKS (AND ACCOMMODATION IMPLICATIONS WHERE RELEVANT)

32. It is anticipated that the programmes and projects in the LIP will be delivered mainly by Council officers. On occasion there may need to be input and support from the Council's term framework contractors (Project Centre or Ringway Jacobs) and/or consultants engaged specifically to manage projects.

33. If LIP funding were not secured for the 2020/21 programme of projects, this could impact on staff resources given that some posts across the Council are dependent on LIP funding to deliver their work programmes.

EQUALITIES AND SOCIAL INCLUSION IMPLICATIONS AND RISKS

34. The Public Sector Equality Duty (PSED) under section 149 of the Equality Act 2010 requires the Council, when exercising its functions, to have due regard to:

- (i) The need to eliminate discrimination, harassment, victimisation and any other conduct that is prohibited by or under the Equality Act 2010;
- (ii) The need to advance equality of opportunity between persons who share protected characteristics and those who do not, and;
- (iii) Foster good relations between those who have protected characteristics and those who do not.

Note: 'Protected characteristics' are age, sex, race, disability, sexual orientation, marriage and civil partnerships, religion or belief, pregnancy and maternity and gender reassignment.

35. The Council is committed to all of the above in the provision, procurement and commissioning of its services, and the employment of its workforce. In addition, the Council is also committed to improving the quality of life and wellbeing for

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all Havering residents in respect of socio-economics and health determinants.

36. It is both Council policy and recently renewed SLT direction/expectation that EqHIAs (Equality and Health Impact Assessments) are carried out when appropriate and in sufficient time to enable informed decision-making. As a basic rule, one should be undertaken whenever staff, service users, or the wider public are impacted by decisions or the intended or planned activity. The relevant template with guidance is available from diversity@havering.gov.uk and the intranet and its purpose is to ensure a systematic approach to the task and to evidence that due regard is paid to any adverse impact on affected parties with protected characteristics. In addition to the nine protected characteristics, the assessment also looks at matters pertaining to health and socio-economics, respectively.
37. An EqHIA was carried out as part of the Local Implementation Plan work earlier in 2019. Since the LIP3 is the foundation for the 2020/21 LIP Submission there is not a requirement to undertake a further EqHIA to support this work.

BACKGROUND PAPERS

None

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Part C – Record of decision

I have made this executive decision in accordance with authority delegated to me by the Leader of the Council and in compliance with the requirements of the Constitution.

Decision

Proposal agreed

Delete as applicable

Proposal NOT agreed because

Details of decision maker

Signed



Name:

Cllr. DAMIAN WHITE, LEADER OF THE COUNCIL

Cabinet Portfolio held: Councillor Osman Dervish – Cabinet Member for Environment

CMT Member title: Sue Harper – Interim Director Neighbourhoods

Head of Service title: Helen Oakerbee – Assistant Director of Planning

Other manager title: Martyn Thomas – Spatial Planning Manager

Date:

28/10/19

Lodging this notice

The signed decision notice must be delivered to the proper officer, Debra Marlow, Principal Democratic Services Officer in Democratic Services, in the Town Hall.

For use by Committee Administration

This notice was lodged with me on

30/10/19

Signed



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Appendix A – 2020/21 LIP Annual Spending Submission

London Borough of Havering	Programme budget
TfL borough funding 2020/21	Indicative 2020/21
<i>MTS Theme - A good public transport experience</i>	
Improving the public transport experience	
Improving the reliability of public transport - Review of 'pinch points' across the bus network in Havering and delivery of measures that support better journey time reliability on selected bus routes.	£50,000
Sub-total	£50,000
<i>MTS Theme - Healthy Streets and Healthy People</i>	
Delivery of Vision Zero	
Ardleigh Green Road Accident Reduction - Proposals could include the following - pedestrian facilities (Ped refuge, zebra crossing, pelican crossing); junction improvements with minor widening, layout changes, signal timings; coloured and anti-skid surfacing; street lighting improvements with new lamp columns, energy saving white lanterns, illuminated posts; speed restraint measures and traffic calming measures etc.	£80,000
Hall Lane/Station Road Accident Reduction - Proposals could include the following - pedestrian facilities (Ped refuge, zebra crossing, pelican crossing); junction improvements with minor widening, layout changes, signal timings; coloured and anti-skid surfacing; street lighting improvements with new lamp columns, energy saving white lanterns, illuminated posts; speed restraint measures and traffic calming measures etc.	£80,000
South Street Accident Reduction - Proposals could include the following - pedestrian facilities (Ped refuge, zebra crossing, pelican crossing); junction improvements with minor widening, layout changes, signal timings; coloured and anti-skid surfacing; street lighting improvements with new lamp columns, energy saving white lanterns, illuminated posts; speed restraint measures and traffic calming measures etc.	£80,000
Hacton Lane Accident Reduction - Proposals could include the following - pedestrian facilities (Ped refuge, zebra crossing, pelican crossing); junction improvements with minor widening, layout changes, signal timings; coloured and anti-skid surfacing; street lighting improvements with new lamp columns, energy saving white lanterns, illuminated posts; speed restraint measures and traffic calming measures etc.	£80,000
Junction Improvements - Proposals could include the following - pedestrian facilities (Ped refuge, zebra crossing, pelican crossing); junction improvements with minor widening, layout changes, signal timings; coloured and anti-skid surfacing; street lighting improvements with new lamp columns, energy	£100,000

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saving white lanterns, illuminated posts; speed restraint measures and traffic calming measures etc.	
Station Lane Accident Reduction - Proposals could include the following - pedestrian facilities (Ped refuge, zebra crossing, pelican crossing); junction improvements with minor widening, layout changes, signal timings; coloured and anti-skid surfacing; street lighting improvements with new lamp columns, energy saving white lanterns, illuminated posts; speed restraint measures and traffic calming measures etc.	£80,000
Borough wide road safety measures - funding reserved for dealing with constituent and member enquires concerning road safety issues across the borough.	£50,000
Road Safety Education Training and Publicity - Delivery of an Education Training and Publicity Programme across Havering both in schools and to the wider general public. It includes annual 'Safe Drive Stay Alive' event, car seat safety checks for local residents, and 'Theatre in Education' productions.	£90,000
Traffic Calming measures through Havering Village following feasibility work	£100,000
Short footway links and link improvements to provide access to bus stops and crossing on the A12 Colchester Road	£50,000
Active, inclusive and safe travel	
Delivery of school travel planning and business engagement activities across Havering to encourage choices involving smarter travel	£95,000
Delivery of the Smarter Travel function within Spatial Planning Group	£90,000
School travel planning implementation - delivery of measures identified within a School Travel Plan review by schools in Havering, to encourage pupil/parents to travel to school by sustainable means. Schools identified include Drapers Pyrgo Priory School, Drapers Academy, Drapers Maryland, Forest Approach, and Harrow Lodge Primary School.	£155,000
Parks and other green space access design and implementation scheme, borough-wide. Follows feasibility study carried out in 2019/20 to identify locations and issues.	£50,000
Borough wide delivery of Bikeability training in schools across Havering as well as adult and family training.	£60,000
Borough wide signage review - review of cycle signage, wayfinding and ASLs across Havering to ensure infrastructure is safe on the highway and adequately maintained.	£30,000
Improvements to pedestrian dropped kerbs, borough-wide	£30,000
A 7.5 tonne weight limit on Camborne Avenue.	£18,000
Healthy Streets	

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Implementation of Havering's Air Quality Action Plan - Delivery of Air Quality Action Plan measures that contribute to reducing NOx, and PM ₁₀ emissions across Havering, including: Air quality staffing resource (£25,000) Delivery of actions from the adopted Action Quality Action Plan, borough-wide (£100,000)	£125,000
Greening the Romford Ring Road - Review the eastern side of the ring road and deliver measures that promote 'Healthy Streets' indicators including shade and shelter, places to stop and rest and where people feel relaxed. Package will support complement the Romford Liveable Neighbourhoods project.	£150,000
Sub-total	£1,643,000
MTS Theme - New Homes and Jobs	
Unlocking growth	
Improving connectivity to/from and within the Romford and Rainham and Beam Park Housing Zones through the A1306 Beam Parkway major scheme and Romford Liveable Neighbourhoods programme (match funding commitments). Schemes include: Continued delivery of the Beam Parkway Major scheme along the A1306 (£150,000) Continued delivery of the Romford Ring Road Liveable Neighbourhoods scheme, Romford (£125,000)	£275,000
Sub-total	£275,000
Corridors Neighbourhoods and Supporting measures total	£1,918,000
Local Transport Funding	
Town centre cycling feasibility study – Detailed design of measures identified in cycle feasibility study carried out in 2018/19.	£50,000
Casualty Reduction Package - Borough Wide KSI Review	£50,000
Sub-total	£100,000
Grand Total	£2,018,000